

Message Text

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PAGE 01 STATE 252920

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FOLLOWING REPEAT STATE 252920 SENT GENEVA INFO USUN NEW YORK
EC BRUSSELS OECD PARIS ANKARA ATHENS BONN BRUSSELS COPENHAGEN
LISBON LONDON LUXEMBOURG OSLO OTTAWA PARIS PRAGUE REYKJAVIK
ROME STOCKHOLM THE HAGUE VALLETTA VIENNA WARSAW NATO SOFIA
DATED OCT 23.

QUOTE

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E.O. 11652: N/A

TAGS: ECE, OVIP, CSCE

SUBJECT: ECE - VISIT OF ECE EXECUTIVE SECRETARY
STANOVNIK

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PAGE 02 STATE 252920

REF: STATE 240976, GENEVA 7921

1. SUMMARY. ECE EXECUTIVE SECRETARY HAD FULL DAY OF APPOINTMENTS (INCLUDING EUR, IO, OES, EB, EPA, AND DOT) OCTOBER 20 WITH OFFICIAL LUNCHEON HOSTED BY ACTING ASSISTANT SECRETARY (IO) ROBERT BLAKE. DAY BEGAN WITH WELCOME BY ASSISTANT SECRETARY HARTMAN (EUR), WITH WHOM STANOVNIK IMMEDIATELY BROACHED SUBJECTS UPPER-MOST ON HIS MIND INCLUDING FOLLOW-UP TO CSCE AGREEMENT (SEE BELOW), AND CONCLUDED AT DOT WITH INTRODUCTION TO SECRETARY OF TRANSPORTATION COLEMAN AND INVITATION TO STANOVNIK TO ATTEND OPENING URBAN TRANSPORT SEMINAR NEXT JUNE IN WASHINGTON. AS ALWAYS, STANOVNIK WAS CONSUMMATE INTERNATIONAL BUREAUCRAT WHO IMPRESSED LISTENERS BY HIS CANDOR, GRASP OF COMPLEX ISSUES, ABILITY TO EXTEMPORIZE AND FIELD QUESTIONS AT GENERAL SESSION, AND STRONG DEFENSE OF ECE SECRETARIAT ROLE IN IMPLEMENTING PROGRAMS RELATED TO CSCE FOLLOW-UP. WE BELIEVE HE REGARDED ENTIRE DAY AS EXTREMELY USEFUL, AS DID WE; FOLLOWING ARE HIGHLIGHTS:

2. IMPLEMENTATION OF CSCE: STANOVNIK EXPRESSED DETERMINATION TO ADAPT THE ECE SECRETARIAT TO IMPLEMENT CSCE MANDATE. HE WANTS TO HAVE SOLID PROJECTS, NOT JUST MORE TALK, TO REPORT TO CSCE FOLLOW-UP MEETING IN BELGRADE IN 1977. IN THE TIME BEFORE 31ST COMMISSION MEETING NEXT MARCH, HE IS CONSULTING WITH GOVERNMENTS ON GENERAL OBJECTIVES AND ATTEMPTING TO STIMULATE ECE COMMITTEES, AS THEY MEET, TO BUILD CSCE OBJECTIVES INTO THEIR WORK PROGRAMS. HE SAID HE IS ATTEMPTING IN EACH CASE TO SUGGEST "BOXES WHICH THEY CAN FILL" WITH SPECIFIC PROJECTS. HE IS USING THE SUBSIDIARY BODIES AS "A GENERAL REHEARSAL" FOR THE NEXT COMMISSION SESSION. GIVEN THE DYNAMICS OF AN ORGANIZATION WHICH OPERATES ON THE BASIS OF CONSENSUS, HE IS PREPARED TO ALTER HIS PROPOSALS IF HE SENSES OPPOSITION WHICH MIGHT LEAD TO A VETO. STANOVNIK MADE CLEAR THAT ECE FACES PROCESS OF ADAPTATION, NOT REVOLUTION, BUT HE SEES TWO NEW THRUSTS COMING FROM CSCE: (A) EMPHASIS ON GREATER FLOW OF INFORMATION, ESPECIALLY BUSINESS INFORMATION, AND (B) EMPHASIS ON DIRECT CONTACTS BETWEEN BUSINESSMEN, SCIENTISTS, ETC., RATHER THAN EXCLUSIVE CONCERN WITH DIALOGUE OF GOVERNMENT REPRESENTATIVES. IN RESPONSE TO A LIMITED OFFICIAL USE

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PAGE 03 STATE 252920

QUESTION ON SOURCES OF SUPPORT FOR HIS APPROACH, STANOVNIK OBSERVED THAT SOVIETS AND EC NINE HAVE BEEN RATHER NEGATIVE SO FAR, WITH NEUTRALS MOST POSITIVE, AND US SOMEWHERE IN BETWEEN.

3. FRG ENVIRONMENT AGENCY IN WEST BERLIN. WITH ASSISTANT SECRETARY HARTMAN AND LATER WITH DEPUTY ASSISTANT SECRETARY HERTER (OES) STANOVNIK RAISED PROBLEM POSED FOR ECE

ENVIRONMENT ACTIVITIES BY THREAT OF SOVIET AND EAST EUROPEAN BOYCOTT OF TECHNICAL MEETINGS ATTENDED BY FRG REPRESENTATIVES FROM WEST BERLIN ENVIRONMENT AGENCY, AS SURFACED AT RECENT HAMBURG SEMINAR (REF B). STANOVNIK STATED THAT SOVIET ATTITUDE "PUT TO A TEST" FOUR-POWER AGREEMENT ON BERLIN. HARTMAN OBSERVED THAT SOVIETS HAD NOT RAISED BERLIN ISSUES SINCE SOME TIME BEFORE HELSINKI AND ASSURED STANOVNIK THAT U.S. WOULD NOT LET THE MATTER GO UNCHALLENGED. MEANWHILE, STANOVNIK SUGGESTED POSSIBILITY THAT IF BERLINERS REPRESENT FRG, SOVIETS MIGHT ABSENT THEMSELVES FROM EPA-HOSTED ECE SEMINAR IN WASHINGTON NOVEMBER 11-20 ON FUEL DESULPHURIZATION. (OTHER ENVIRONMENTAL SUBJECTS COVERED IN SEPTTEL.)

4. TIR CONVENTION. WITH ASSISTANT SECRETARY HARTMAN AND LATER WITH CARL SCHMIDT (DIRECTOR, OFFICE OF TRADE, EB. REPLACING DEPUTY ASSISTANT SECRETARY GLITMAN) STANOVNIK RAISED PROPOSAL TO TRANSFER ADMINISTRATION OF TIR CONVENTION FROM ECE TO CUSTOMS COOPERATION COUNCIL (CCC) IN BRUSSELS. STANOVNIK ADVANCED THREE ARGUMENTS AGAINST SUCH TRANSFER: (A) TIR ORIGINATED WITHIN ECE AND HAS BEEN ADMINISTERED BY ECE SINCE ITS INCEPTION; (B) TIR IS OF PARTICULAR IMPORTANCE IN FACILITATING TRADE WITH EASTERN EUROPEAN COUNTRIES, WHEREAS USSR IS NOT A MEMBER OF CCC; AND (C) TRANSFER OF TIR ADMINISTRATION TO CCC WOULD UNDERMINE KEY ROLE OF ECE IN EAST-WEST TRADE AT VERY TIME OVERRIDING OBJECTIVE SHOULD BE TO STRENGTHEN THIS ROLE IN RESPONSE TO MANDATE FROM CSCE AGREEMENT. STANOVNIK WAS INFORMED OF ARGUMENTS ON OTHER SIDE OF THIS ISSUE AND TOLD WE WOULD GIVE HIS VIEWS CAREFUL CONSIDERATION IN ARRIVING AT U.S. POSITION. STANOVNIK ALSO VOICED CONCERN ABOUT TACTICS TO BE USED IN ORDER FOR EC TO SUCCESSFULLY ADVANCE ITS POSITION FOR MEMBERSHIP AND SUGGESTED THAT THIS LIMITED OFFICIAL USE

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PAGE 04 STATE 252920

QUESTION NOT BE RAISED UNTIL LATEST POSSIBLE MOMENT.

5. PERSONNEL REQUIREMENTS AND HEADQUARTERS LOCATION. STANOVNIK RAISED WITH HARTMAN AND LATER DISCUSSED FULLY WITH DEPUTY ASSISTANT SECRETARY MOREY (IO) BOTH THE ACABQ RECOMMENDATION DISALLOWING THREE NEW ECE PROFESSIONAL POSITIONS AND THE RUMORED SECRETARIAT PROPOSAL TO MOVE ECE HEADQUARTERS FROM GENEVA TO VIENNA. ON FORMER, STANOVNIK ARGUED THAT MEANINGFUL FOLLOW-UP TO CSCE AND CARRYING OUT CSCE-MANDATED PROGRAM EXPANSION REQUIRE ADDITIONAL POSITIONS HE HAS REQUESTED. FURTHER, ACABQ DECISION PRIOR TO FINAL ACT OF CSCE AND THEREFORE BEFORE EXTENT OF NEED FOR ADDITIONAL PROFESSIONAL POSITIONS HAD BEEN FULLY AND CONCLUSIVELY DEMONSTRATED. ON LATTER, STANOVNIK EMPHASIZED HE WAS LIKELY TO LOSE "MOST OF THE WESTERN STAFF" IF ECE IS

FORCED TO MOVE TO VIENNA, DISRUPTING THE BALANCE BETWEEN EAST AND WEST WITHIN THE ORGANIZATION TO THE DISADVANTAGE OF THE WEST. HE ALSO ARGUED FOR EFFICIENCY OF MAINTAINING AT ONE LOCATION ORGANIZATIONS WITH IMPORTANT INVOLVEMENT IN TRADE (I.E. GATT, UNCTAD, ECE, ETC). MOREY REPLIED THAT IN GENERAL WE GIVE STRONG SUPPORT TO ACABQ RECOMMENDATIONS IN ORDER TO STRENGTHEN THIS BODY'S ROLE AS VIRTUALLY ONLY BRAKE ON BURGEONING UN BUDGET. HE PROMISED GIVE MATTER HIS PERSONAL ATTENTION. ON PROPOSAL FOR HEADQUARTERS SHIFT MOREY STATED THAT U.S. WILL AWAIT SPECIFIC RECOMMENDATION FROM UN SECRETARIAT, WHICH WILL BE CONSIDERED ON ITS MERITS. MEANWHILE, WE HAVE NOT LENT OUR SUPPORT TO ANY MOVE, PROPOSED MOVE, OR RUMORS OF MOVE.

6. OTHER TRADE MATTERS. STANOVNIK SAID THAT HE DOES NOT INTEND TO PURSUE THE IDEA OF DEVELOPING "AGREED PRINCIPLES" FOR THE CONDUCT OF TRADE. HE INDICATED A STRONG DESIRE TO CONCENTRATE ON PRACTICAL MATTERS OF TRADE PROMOTION AND FACILITATION, AND UNWILLINGNESS TO LET THE ECE BECOME EMBROILED IN TRADE POLICY DEBATES. (COMMENT: IT REMAINS TO BE SEEN, HOWEVER, WHETHER THE SOVIETS WILL ACCEPT THIS APPROACH, OR WHETHER AS IN THE PAST, THEY WILL IMPEDE IT, PERHAPS BY DEMANDING AGREEMENT ON "PRINCIPLES" -- MFN AND QR'S, FOR EXAMPLE -- AS A PRECONDITION FOR EXPANDED ACTIVITY IN OTHER AREAS.)

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PAGE 05 STATE 252920

7. INVITATION CONVEYED BY DOT DEPUTY SECRETARY JOHN BARNUM INCLUDES STANOVNIK'S TRAVEL AND EXPENSES IN CONNECTION WITH OPENING OF URBAN TRANSIT SEMINAR IN WASHINGTON NEXT JUNE. WE TOLD HIM WE WOULD PROVIDE FURTHER INFORMATION ON THIS MATTER AND BE IN TOUCH WITH HIS STAFF RE NECESSARY ARRANGEMENTS.

8. IN GENERAL, STANOVNIK BELIEVES THAT BASIC ATTITUDES TOWARD EAST-WEST COOPERATION IN ECE HAVE NOT CHANGED. HE CONTINUES TO HOPE FOR BENEFITS FROM THE GENERAL MOOD OF CSCE, HOWEVER. INGERSOLL UNQUOTE KISSINGER

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